San Antonio Police Department

Cite and Release Program

1ST QUARTER REPORT

(JULY 1 TO SEPTEMBER 30, 2020)

FOR THE YEAR ENDING JUNE 30, 2021



OVERVIEW

This report outlines the enforcement activity related to the SAPD enhanced Cite and Release program, which began on July 1, 2019. The period covered by this report is July 1, 2020, through September 30, 2020. This program authorizes SAPD Officers to issue citations in lieu of custodial arrest in certain Class A or B misdemeanor offenses codified within Texas Code of Criminal Procedure Article 14.06 (c) and (d). The SAPD amended existing departmental policy and expanded officer discretion to support the enhanced cite and release opportunities. However, in consultation with the Bexar County District Attorney's Office, the Class A and B misdemeanor offense of Penal Code 28.08 Graffiti was excluded from the authority to cite and release. The offenses authorized for cite and release under the enhanced SAPD program is as follows:

- 1. Class B Possession of Marijuana (0-2 oz.)
- 2. Class A Possession of Marijuana (2-4 oz.)
- 3. Class B Possession of Substance in Penalty Group 2-A (0-2 oz.) *E.g. Synthetic cannabinoids*
- 4. Class A Possession of Substance in Penalty Group 2-A (2-4 oz.) *E.g. Synthetic cannabinoids*
- 5. Class B Criminal Mischief (\$100 or over and less than \$750) E.g. damaged property, broken windows, flattened tires
- 6. Class B Theft from businesses (\$100 or over and less than \$750) E.g. shoplifting, retail theft
- 7. Class B Theft of Service (\$100 or over and less than \$750) E.g. non-payment of tab or check, rental fee
- 8. Class B Contraband in a Correctional Facility
 E.g. alcohol, controlled substance, deadly weapon, tobacco products
- 9. Driving While License Invalid

To evaluate the effectiveness of the implementation of the enhanced Cite and Release Program and to provide the community with information on the program, the Department will produce a quarterly report providing information on the following:

- 1. Enforcement Activity
- 2. Race/Ethnicity
- 3. Age
- 4. Gender
- 5. Location
- 6. Offense Type
- 7. Arrest Reason
- 8. Officer Availability

This report will compare the results, on a quarterly basis, to the results of the first year of implementation of the program.

SUMMARY

During the period of July through September 2020, the SAPD arrested 1,434 individuals for eligible offenses, via either custodial arrest or issuing a misdemeanor citation. Of the 1,434 individuals arrested, 834 individuals or 58% had outstanding warrants and/or multiple arrests and 600 or 42% were eligible to be cited and released.

The table below provides a breakdown of these police encounters by race/ethnicity.

Total	Arrests (Outstanding Warrants/and or Multiple Charges)	Released	Arrests (NOT including Warrants/Multiple Charges)
956	558	332	66
238	131	96	11
228	138	73	17
12	7	4	1
1,434	834	505	95
100%	58%	35%	7%
			_
	956 238 228 12 1,434	(Outstanding Warrants/and or Multiple Charges) 956 558 238 131 228 138 12 7 1,434 834	(Outstanding Warrants/and or Multiple Charges) 956 558 332 238 131 96 228 138 73 12 7 4 1,434 834 505

Of the 600 individuals, eligible for cite/release, 84% were released and 16% were arrested.

Race/Ethnicity	Police Encounters Eligible for Cite/Release	Individuals Released	Individuals Arrested
Hispanic	398	332	66
White	107	96	11
African American	90	73	17
Other Race	5	4	1
Total	600	505	95
% of Total	100%	84%	16%

1. ENFORCEMENT

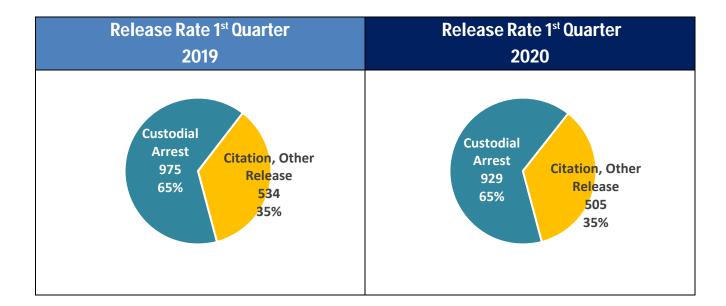
During the period of July through September 2020, the SAPD arrested 1,434 individuals for eligible offenses, via either custodial arrest or issuing a misdemeanor citation. The table below compares the 1st Quarter results of Year 2 of the Program to the 1st Quarter Results of Year 1.

Table 1.1 – Total Arrests and Citations, by quarter

	Year 1, Q1 (July to September 2019)	Year 2, Q1 (July to September 2020)
No. of Arrests	975	929
No. of Citations	516	475
Other Releases	18	30
Total	1,509	1,434
Release Rate*	35%	35%

^{*}Release Rate = Citations plus Other Releases divided by Total.

Figure 1.2 identifies the year to date enforcement activity by type of arrest. In Year 2, Q1 of the program, a total of 1,434 individuals were arrested for eligible offenses. Approximately 65% (929) were custodial arrests which is consistent with the results observed in Year 1, Q1. In addition, 30 individuals were released through another form of release which includes: medical, emergency detention, and public intoxication.



2. RACE/ETHNICITY

Table 2.1 identifies the percentage of arrestees (arrests and citations) by race or ethnicity during Year 2, Q1 and compares these rates to the rates for the same time period last year. In Year 2, Q1, African Americans represented 17% of the total arrests which is consistent with the year one rate.

Table 2.1 – Arrestee Racial/Ethnic Demographic Breakdown (Jul – Sep)

		2019 Q1		20	020 Q1
San Antonio Demographics*		Total	%	Total	%
Hispanic	64.2%	992	65.7%	956	66.7%
White	24.8%	260	17.2%	238	16.6%
African American	6.9%	243	16.1%	228	15.9%
Other Race	4.1%	14	0.9%	12	0.8%
Total	100%	1,509	100%	1,434	100%

^{*}Source: https://www.census.gov/quickfacts/sanantoniocitytexas

Hispanic arrests represented 67% of the total arrests which is consistent with the year one rate. Whites accounted for 17% of the arrests in Year 2, Q1 which is consistent with the year one rate.

Table 2.2 identifies the number of arrestees either arrested via custodial arrest or released by race or ethnicity during the identified period in 2020. With respect to Hispanics, 332 of the 956 individuals were released with represents approximately 35% release rate. The data related to White arrestees demonstrates 96 individuals were released out of 238 or approximately 40%. During this first quarter, 73 African Americans were released out of 228 individuals representing 32%.

Table 2.2 - Release Rate by Race/Ethnicity Year 2, Q1

		Custodial		Other	Release
Race/Ethnicity	Total	Arrests	Citations	Release*	Rate
Hispanic	956	624	313	19	34.7%
White	238	142	91	5	40.3%
African American	228	155	68	5	32.0%
Other Race	12	8	3	1	33.3%
Total	1,434	929	475	30	35.2%

The data suggests there is not a large disparity by race or ethnicity with respect to the decision to release as opposed to custodial arrest and is consistent with the results achieved during the same period last year.

The table below compares the release rate of Year 2 of the program to Year 1.

Table 2.3 – Citation or Releases/Ethnic Demographic Breakdown (Jul – Sep)

		2019 Q1		20	020 Q1
San Antonio Demographics*		Total	%	Total	%
Hispanic	64.2%	348	35.1%	332	34.7%
White	24.8%	94	36.2%	96	40.3%
African American	6.9%	88	36.2%	73	32.0%
Other Race	4.1%	4	28.6%	4	33.3%
Total	100%	534	35.4%	505	35.2%

^{*}Source: https://www.census.gov/quickfacts/sanantoniocitytexas

3. AGE

Table 3.1 reflects the age distribution of individuals involved in encounters which are eligible for cite and release. In Year 2, Q1 there were 1,145 or 80% of the 1,434 total arrestees who were 40 years old or younger which is consistent with the rate observed during the same period last year (83%). This trend is consistent with other general crime trends where those engaged in crime tend to be younger as opposed to older.

Table 3.1 – Arrests and Releases by Age Range

Age Range	Arrest	Release	Total Offenses	Q1 Offense %	Release Rate
<20	130	88	218	15.2%	40.4%
21 to 30	362	187	549	38.3%	34.1%
31 to 40	255	123	378 26.4%		32.5%
41 to 50	129	71	200	200 13.9%	
51 to 60	38	28	66	4.6%	42.4%
61 to 70	15	5	20	20 1.4%	
70+	0	3	3 0.2%		100.0%
Total	929	505	1,434	100.0%	35.2%

Table 3.2 compares the first quarter of year 2 age distribution of arrest and release to the prior year.

	Q1 Offense %	Release Rate	Q1 Offense %	Release Rate
Age Range	20	19	2020	
<20	14.5%	46.1%	15.2%	40.4%
21 to 30	39.5%	32.9%	38.3%	34.1%
31 to 40	28.6%	32.9%	26.4%	32.5%
41 to 50	11.8%	36.0%	13.9%	35.5%
51 to 60	4.6%	37.7%	4.6%	42.4%
61 to 70	0.8%	33.3%	1.4%	25.0%
70+	0.2%	33.3%	0.2%	100.0%
Total	100.0%	33.5%	100.0%	35.2%

4. GENDER

Table 4.1 identifies the number of arrestees based on gender in Year 2, Q1. The data demonstrates that 74% of the arrestees were male while 26% were female. The release rate for male arrestees is 36% which is consistent with the year one Q1 release rate of 35%. The release for females is 33% which is a slight decrease from the release rate of 36% observed during the same period last year.

Table 4.1 - Arrestee Gender

Year 2, Q1					
Gender	% Release				
Male	1,059	676	383	36%	
Female	375	253	122	34%	
Total	1,434	929	505	100%	

Figure 4.1 – Gender Comparison 1ST Quarter

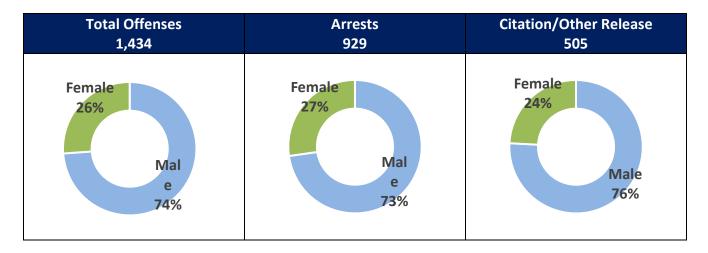
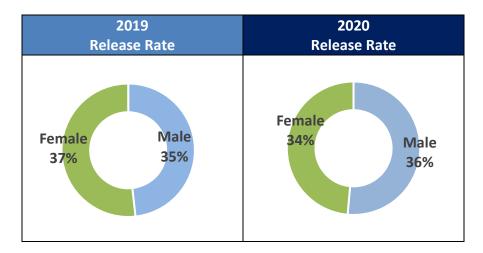


Figure 4.2– Gender Release Rate Comparison 1ST Quarter of 2020 to prior year



5. LOCATION

Table 5.1 identifies enforcement activity by location within the applicable SAPD Service Area. The number of arrests (custodial and citation release) range from a low of 132 arrests in the Prue Service Area to a high of 323 arrests in the South Service Area. The SAPD Service Area with the lowest citation rate was the South Service Area at 28% and the highest citation rate was 40% in the North Service Area.

Table 5.1 - Release Rates by Service Area

	,	Year 2, Q1		
Service Area	Total	Arrest	Citation/ Other	% Release
Central	267	165	102	38.2%
North	190	114	76	40.0%
East	236	164	72	30.5%
West	274	163	111	40.5%
South	323	230	93	28.8%
Prue	132	87	45	34.1%
Outside COSA	12	6	6	50.0%
TOTAL	1,434	929	505	35.2%

Table 5.2- Release Rates by Service Area Q1 2020 compared to 2019

	% Release	% Release
Service Area	2019	2020
Central	39.8%	38.2%
North	39.0%	40.0%
East	31.0%	30.5%
West	35.8%	40.5%
South	35.6%	28.8%
Prue	25.1%	34.1%
Outside COSA	40.0%	50.0%
TOTAL	35.4%	35.2%

6. OFFENSE TYPE

Table 6.1 identifies the enforcement activity by offense and the associated release rate via citation. Class B Theft and Class B Possession of Marijuana are the offenses that generate the majority of enforcement activity at 81% of the arrests combined. Class B Theft has a higher citation release rate at approximately 58% as compared to the release rate of approximately 35% for Possession of Marijuana 0-2 oz. The lowest citation release rate is Class B Criminal Mischief at 12%.

Table 6.1 – Arrests by Offense

Year 2, Q1							
OFFENSE	Total	Arrest	Citation, Other Release	% Release			
Contraband In Correctional Facility	1	1	0	0%			
Criminal Mischief \$100 to <\$750	111	98	13	12%			
Driving While License Invalid	11	7	4	36%			
Class B Theft \$100 to <\$750	196	83	113	58%			
Class B Theft of Service \$100 to <\$750	5	2	3	60%			
Poss. of Marijuana 0 – 2oz (Class B)	964	627	337	35%			
Poss. of Marijuana 2 – 4oz (Class A)	46	34	12	26%			
Poss. Schedule 2A Controlled Substance < 2oz	100	77	23	23%			
Poss. Schedule 2A Controlled Substance 2 to <4oz	0	0	0	0%			
Totals	1,434	929	505	35%			

Table 6.2- Release Rates by Service Area Q1 2020 compared to 2019

	% Release	% Release
OFFENSE	2019	2020
Contraband In Correctional Facility	0%	0%
Criminal Mischief \$100 to <\$750	12	12%
Driving While License Invalid	64%	36%
Class B Theft \$100 to <\$750	48%	58%
Class B Theft of Service \$100 to <\$750	67%	60%
Poss. of Marijuana 0 – 2oz (Class B)	34%	35%
Poss. of Marijuana 2 – 4oz (Class A)	33%	26%
Poss. Schedule 2A Controlled Substance < 2oz	27%	23%
Poss. Schedule 2A Controlled Substance 2 to <4oz	0%	0%
Totals	35%	35%

7. CUSTODIAL ARREST REASON

The reason officers effect a custodial arrest can vary widely and current SAPD policy identifies certain circumstances where a custodial arrest is required. Figure 7.1 identifies the reason for officers effecting a custodial arrest. The majority of the instances where a custodial arrest was made was due to the individual either being charged with violation(s) beyond the offenses eligible for cite and release and the arrestee having an existing arrest warrant at approximately 90% combined. During Year 1, Q1, approximately 92% of custodial arrests were the result of violations not eligible for cite and release or individuals with an existing warrant. In both of these circumstances a custodial arrest is likely required by current SAPD policy as the additional charge and/or warrant require the custodial arrest.

Table. 7.1 – Q1 Reason for Custodial Arrest

Arrest Reason	1 st Quarter	
Multiple Charges	686	73.8%
Warrants	148	15.9%
Victim Custodial Arrest Demand / Expected	27	2.9%
Medical / Self Harm	4	0.4%
Uncooperative Suspect	8	0.9%
Unspecified	38	4.1%
Insufficient ID	2	0.2%
Suspect of Other Criminal Behavior	8	0.9%
Not Bexar County Resident	8	0.9%
Total	929	100.0%

Categorization for the of Arrest reasons slightly changed in the 2nd Quarter of Year 1 of the Program. Below, for information purposes, are the arrest reason categories reported in 2019 for Q1 of the program.

Arrest Reason	1 th Quarter 2019
Multiple Charges	42%
Warrants	36%
Victim Custodial Arrest Demand / Expected	
Medical / Self Harm	1%
Uncooperative Suspect	1%
Unspecified	12%
Insufficient ID	1%
Suspect of Other Criminal Behavior	
Not Bexar County Resident	1%
Intoxicated	4%
Prior Convictions	1%

Table 7.2 provides a breakdown of the Custodial Arrests by race ethnicity for those arrests not including warrants and multiple charges.

Table. 7.2 – Demographics and Custodial Arrest by Race/Ethnicity

		2020 Q1			
		Arrests Including	Arrests Excluding		
		warrants/multiple	warrants & multiple	Total	
San Antonio Dem	ographics*	charges	charges	Arrests	
Hispanic	64.2%	558	66	624	
riispanic	04.270	67%	69%	67%	
White	24.8%	131	11	142	
VVIIIC	24.070	16%	12%	15%	
African American	6.9%	138	17	155	
Amendan Amendan	0.370	17%	18%	17%	
Other Race	4.1%	7	1	8	
Other Nace	7.1/0	1%	1%	1%	
Total	100%	834	95	929	

^{*}Source: https://www.census.gov/quickfacts/sanantoniocitytexas

8. OFFICER AVAILABILITY

Table 8.1 identifies the crimes with the highest citation rate and the associated average time savings as compared to custodial arrest times for those crimes. The total reduction in time spent on these crimes was 885.3 hours during Year 2, Q1. Based on full-time equivalent (FTE) analysis, this reduction results in officer time on call savings equivalent to 2.1 FTE during the three-month period. During Year 1, Q1 of the program the Department realized a total FTE savings of 2.5 officers.

Table 8.1 – Reduced Officer Time On Call

		Year 2, Q	1
OFFENSE	Citation	Avg. Reduction	Hours Saved
Contraband In Correctional Facility	0	N/A	N/A
Criminal Mischief \$100 to <\$750	13	N/A	N/A
Driving While License Invalid	4	1:10	4.7
Class B Theft \$100 to <\$750	113	1:57	220.4
Class B Theft of Service \$100 to <\$750	3	0:14	0.7
Poss. of Marijuana 0-2oz	337	1:52	629.1
Poss. of Marijuana 2-4oz	12	0:32	6.4
Poss. Schedule 2A Controlled Substance <2oz	23	1:03	24.2
Poss. Schedule 2A Controlled Substance 2 to <4oz	0	N/A	N/A
Total Hours Reduced			885.3

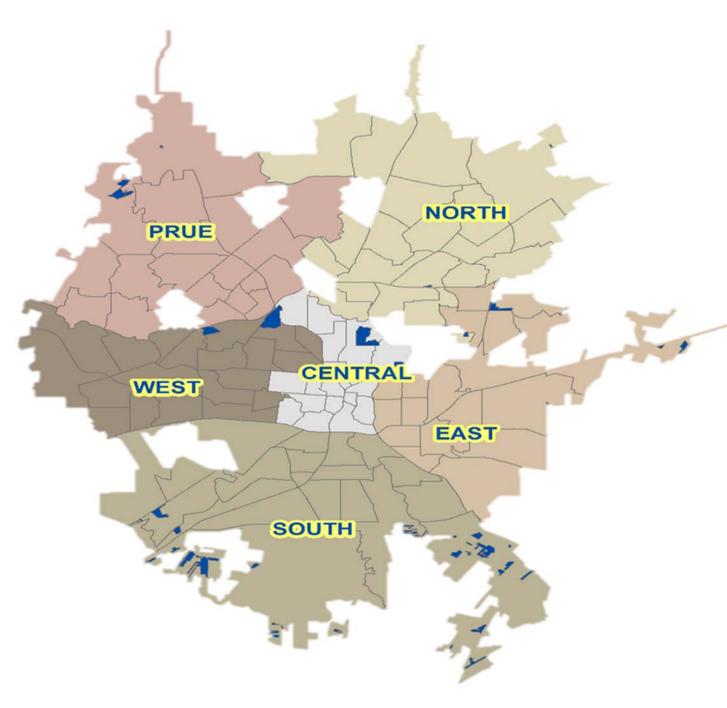
The following table compares the hours saved in the first quarter of Year 2 of the Program to Year 1.

Table 8.1 – Reduced Officer Time On Call compared to prior year

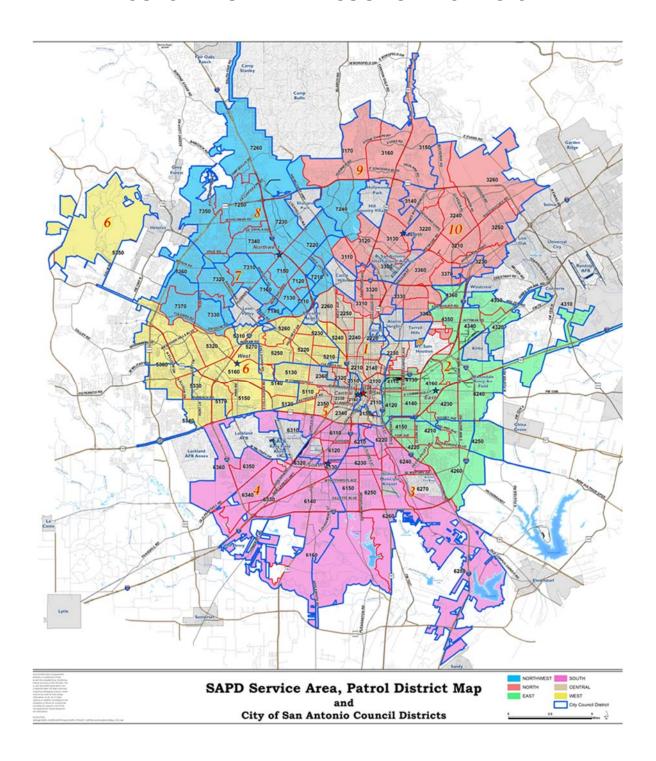
OFFENSE	Hours Saved 2019	Hours Saved 2020
Contraband In Correctional Facility	N/A	N/A
Criminal Mischief \$100 to <\$750	N/A	N/A
Driving While License Invalid	11	4.7
Class B Theft \$100 to <\$750	283	220.4
Class B Theft of Service \$100 to <\$750	0.5	0.7
Poss. of Marijuana 0-2oz	590	629.1
Poss. of Marijuana 2-4oz	4	6.4
Poss. Schedule 2A Controlled Substance <2oz	47	24.2
Poss. Schedule 2A Controlled Substance 2 to <4oz	N/A	N/A
Total Hours Reduced	935.5	885.3

APPENDIX

SUBSTATION MAP



SUBSTATION MAP – COUNCIL DISTRICTS



SAPD Class A/B Misdemeanor Cite & Release Program Report

Year 2, Q1 (July to September 2020)

CITATION BOOK

CITE AND RELEASE CITATION

INSTRUCTIONS:

- ELIGIBLE OFFENSES: ARE LISTED IN GENERAL MANUAL PROCEDURE 505.06.B.
 - a) An Officer who determines probable cause has been established for any of the eligible offenses can issue a citation if the offender does not have any of the restrictions listed in General Manual Procedure 505.05.A
- Report Responsibility: When officers issue a Cite and Release Citation in lieu of custodial arrest, the officers shall:
 - a) Create an offense report;
 - b) Document the citation number in the report;
 - c) Submit the report for approval;
 - d) The report shall be submitted to the DA's Office per General Manual Procedure 505.03.B.
- The original citation is submitted in an envelope through bin mail to: DA's Office, Intake Division, Attn: Cite and Release.
- Date of Appearance should be set 10 days from the date the citation is issued.
- Return empty ticket books to Records Unit for destruction.

IF FOUND PLEASE RETURN

	SAN ANTONIO POLICE DEPARTMENT CITE AND RELEASE CITATION						
	No. CR 0003175						
	ISTRIC		OR	NE	Y'S OF	FICE	
	DATE ISSU	JED	7	IME	ISSUED	D	AY OF WEEK
	MONTH DAY YEAR (PRINT) LAST NAME FIRST MIDDLE						
					grade .		
RESID	ENCE ADDI	RESS					
CITY				ZIP	CODE	PHO	DNE
BUSIN	ESS ADDRE	SS (OR SC	HOOL	ATTE	NDEO)	_	
CITY				ZIP	CODE	BUS	INESS PHONE
RACE	SEX	HAIR	EYE	S	HEIGHT W	EIGHT	DATE OF BIRTH
DRIVER'S	STATE	NUMBER			SOCIAL SE	CURITY	NUMBER
OTHER IC	OR EMAIL	ADDRESS:	1				
ED	BASED UP WILL BE FI	ON THE INF	ORMA ST YOU	TION	CONTAINED THE VIOLA	HERE TION IN	IN, A COMPLAINT DICATED BELOW
ATI							
VIOL	OFFEN	SE(S) NOT C	ОММІТ	TED	IN MY PRESE		
PLACE O	F	TED ON INFO	HMAT	ON A	NO BELIEF.		
BADGE N		DISTRICT	OF AR	RES	ASSI	GNMEN	IT NO.
SIGNATU	JRE OF OFF	ICER	_				
By signing below, I agree: 1) to report to the Bexar County District Attorney's Office at the ReEntry Center at 222 S. Comal for further instructions. I will report no sooner than the date written below and no later than 30 days after that date; and 2) to be contacted at the phone number or email address provided for purposes related to this citation, including notification of reporting.							
DATE OF APPEARANCE: / / (Date should be 10 days from issue)							
SIGNAT	SIGNATURE: THIS IS NOT AN ADMISSION OF GUILT						
L	S				R MORE IN		

ANNUAL CUSTODIAL ARRESTS/CITATIONS BY PATROL DISTRICT

Central Service Area

			 	
	Year 2,	Q1 July - Sep	tember 2020	
Substation	Patrol District	Custodial Arrest	Citation / Released Other	Totals
Central	2110	14	13	27
Central	2120	15	4	19
Central	2130	17	6	23
Central	2140	4	9	13
Central	2150	4	2	6
Central	2160	12	4	16
Central	2210	11	4	15
Central	2220	4	1	5
Central	2230	3	3	6
Central	2240	8	4	12
Central	2250	6	2	8
Central	2260	20	19	39
Central	2310	8	8	16
Central	2320	8	6	14
Central	2330	8	4	12
Central	2340	6	1	7
Central	2350	6	7	13
Central	2360	11	5	16
Totals		165	102	267

North Service Area

	Year 2, Q1 July - September 2020					
Substation	Patrol District	Custodial Arrest	Citation / Released Other	Totals		
North	3110	3	7	10		
North	3120	3	4	7		
North	3130	2	1	3		
North	3140	4	1	5		
North	3150	2	2	4		
North	3160	1	3	4		
North	3170	1	0	1		
North	3210	5	3	8		
North	3220	4	2	6		
North	3230	7	5	12		
North	3240	4	5	9		
North	3250	7	6	13		
North	3260	5	0	5		
North	3310	5	3	8		
North	3320	25	16	41		
North	3330	2	4	6		
North	3340	8	8	16		
North	3350	12	6	18		
North	3360	1	0	1		
North	3370	13	0	13		
Totals		114	76	190		

ANNUAL CUSTODIAL ARRESTS/CITATIONS BY PATROL DISTRICT

East Service Area

	Voor 2	O1 July Con	tombor 2020	
		Q1 July - Sep		
Substation	Patrol District	Custodial Arrest	Citation / Released Other	Totals
East	4110	4	7	11
East	4120	14	7	21
East	4130	10	3	13
East	4140	27	11	38
East	4150	10	1	11
East	4160	5	1	6
East	4210	10	10	20
East	4220	9	3	12
East	4230	8	2	10
East	4240	8	7	15
East	4250	9	2	11
East	4260	5	1	6
East	4310	8	2	10
East	4320	6	3	9
East	4330	0	1	1
East	4340	20	7	27
East	4350	6	2	8
East	4360	5	2	7
Totals		164	72	236

West Service Area

	Year 2,	Q1 July - Sep	tember 2020	
Substation	Patrol District	Custodial Arrest	Citation / Released Other	Totals
West	5110	5	5	10
West	5120	5	3	8
West	5130	10	4	14
West	5140	12	2	14
West	5150	9	10	19
West	5160	16	21	37
West	5170	8	2	10
West	5210	3	3	6
West	5220	11	19	30
West	5230	8	4	12
West	5240	5	1	6
West	5250	12	3	15
West	5260	14	3	17
West	5270	20	2	22
West	5310	8	7	15
West	5320	6	0	6
West	5330	3	7	10
West	5340	3	9	12
West	5350	1	3	4
West	5360	4	3	7
Totals		163	111	274

ANNUAL CUSTODIAL ARRESTS/CITATIONS BY PATROL DISTRICT

South Service Area

	Year 2,	Q1 July - Sep	tember 2020	
Substation	Patrol District	Custodial Arrest	Citation / Released Other	Totals
South	6110	11	5	16
South	6120	12	3	15
South	6130	3	1	4
South	6140	13	4	17
South	6150	12	4	16
South	6160	1	0	1
South	6210	19	7	26
South	6220	24	9	33
South	6230	23	8	31
South	6240	16	3	19
South	6250	4	1	5
South	6260	17	9	26
South	6270	11	15	26
South	6280	0	0	0
South	6310	10	4	14
South	6320	11	2	13
South	6330	10	6	16
South	6340	7	3	10
South	6350	10	4	14
South	6360	16	5	21
Totals		230	93	323

Prue Service Area

	Vear 2	Q1 July - Sep	tember 2020	
Substation			Citation / Released Other	Totals
Prue	7110	6	2	8
Prue	7120	10	4	14
Prue	7130	4	0	4
Prue	7140	8	6	14
Prue	7150	7	1	8
Prue	7160	3	1	4
Prue	7210	4	6	10
Prue	7220	1	1	2
Prue	7230	4	3	7
Prue	7240	3	0	3
Prue	7250	4	2	6
Prue	7260	5	1	6
Prue	7310	3	1	4
Prue	7320	1	5	6
Prue	7330	5	5	10
Prue	7340	6	7	13
Prue	7350	3	0	3
Prue	7360	8	0	8
Prue	7370	2	0	2
Totals		87	45	132